

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 USIE-00 DODE-00 SS-15 NSC-10 NSCE-00

INRE-00 SSO-00 OMB-01 DRC-01 CIAE-00 PM-07 INR-10

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TRSE-00 MBFR-04 SAJ-01 /096 W  
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TO SECSTATE WASHDC IMMEDIATE 1622

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4380

C O R R E C T E D C O P Y

E.O. 11652: GDS, 12-31-79

TAGS: PFOR, NATO

SUBJECT: ATLANTIC RELATIONS

CANADIAN PERMREP MENZIES CIRCULATED SEPTEMBER 18 A DRAFT  
"DECLARATION ON TRANSATLANTIC RELATIONS."

TEXT OF COVERING LETTER AND DRAFT DECLARATION ARE QUOTED BELOW.  
BEGIN TEXT OF LETTER:

ATTACHED IS A SUGGESTED CANADIAN DELEGATION DRAFT OF A  
DECLARATION ON TRANSATLANTIC RELATIONS THAT MIGHT BE ISSUED IN  
CONNECTION WITH PRESIDENT NIXON'S PROPOSED VISIT TO NATO THIS  
FALL.

I SHOULD POINT OUT THAT WE SEE THIS PAPER AS AN EXTENSION  
OR FLESHING OUT OF OUR EARLIER "CHECKLIST" OF IDEAS FOR A NATO  
DECLARATION. IN PREPARING IT WE HAVE PURPOSELY SOUGHT TO KEEP  
IT AS BRIEF AS POSSIBLE AND TO CAST IT IN TERMS WE CONSIDER TO  
BE POSITIVE AND FORWARD-LOOKING. AT THE SAME TIME WE HAVE  
ATTEMPTED TO TAKE INTO ACCOUNT THE INTERESTS AS WE UNDERSTAND  
THEM OF ALL ALLIANCE MEMBERS WITHOUT GIVING PARTICULAR STRESS  
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TO ANY.

OUR PAPER IS BEING ADVANCED AT THIS TIME IN THE HOPE IT MIGHT  
SERVE AS A CATALYST FOR WHAT WE CONSIDER TO BE THE HIGH

PRIORITY TASK OF PRODUCING AN AGREED NATO TEXT. I WOULD SUGGEST THAT WE HAVE ONE UNINSTRUCTED DISCUSSION OF THIS PAPER IN THE COUNCIL AS SOON AS POSSIBLE WITH THE PURPOSE OF SEEING IF A CONSENSUS CAN BE DEVELOPED THAT IT COULD SERVE AS A STARTING POINT FOR OUR DETAILED DISCUSSION. IF THIS SHOULD PROVE TO BE THE CASE I WOULD THEN SUGGEST THE PAPER BE REFERRED TO CAPITALS FOR INSTRUCTED COMMENTS WHICH MIGHT BE OUTLINED IN A COUNCIL MEETING NEXT WEEK.

I AM SENDING A COPY OF THIS LETTER AND TWO COPIES OF OUR PAPER TO EACH OF THE PERMANENT REPRESENTATIVES AND I INTEND TO RAISE THIS MATTER AT OUR LUNCHEON TODAY.

END TEXT OF LETTER.

BEGIN TEXT OF DRAFT DECLARATION:

CANADIAN DELEGATION DRAFT DECLARATION  
ON TRANSATLANTIC RELATIONS

INTRODUCTION

1. ON THE OCCASION OF THE VISIT OF THE PRESIDENT OF THE UNITED STATES TO EUROPE AND ON THE EVE OF THE TWENTY-FIFTH ANNIVERSARY OF THE SIGNING OF THE NORTH ATLANTIC TREATY, THE FIFTEEN ALLIED NATIONS HAVE DEEMED IT APPROPRIATE TO TAKE STOCK OF TRANS-ATLANTIC RELATIONS AND TO CONSIDER WHAT MIGHT BE DONE TO ENSURE THAT THEIR UNIQUE PARTNERSHIP CONTINUES TO DEVELOP SATISFACTORILY IN FUTURE.

2. IN THIS EVALUATION IT WAS ASSUMED THAT TRANSATLANTIC RELATIONS WOULD CONTINUE TO BE CHARACTERIZED BY A SPECIAL SENSE OF TRUST, UNDERSTANDING AND COOPERATION BASED ON A WIDE RANGE OF SHARED GOALS AND OBJECTIVES. IT WAS RECOGNIZED HOWEVER THAT TO MAINTAIN THEIR RELEVANCE AND VITALITY EFFECTIVE ACCOUNT SHOULD BE TAKEN OF BOTH THE STABLE AND THE CHANGING ELEMENTS CURRENTLY INFLUENCING THE LIFE OF THE NORTH ATLANTIC COMMUNITY.

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STABLE ELEMENTS

3. IT WAS ACCEPTED THAT A NUMBER OF THE ELEMENTS CONTRIBUTING TO THE INITIAL SUCCESS OF THE ATLANTIC PARTNERSHIP HAVE STOOD THE TEST OF TIME AND WILL CONTINUE TO BE RELEVANT IN THE PERIOD AHEAD. THESE INCLUDE:-

(A) THE INSEPARABILITY OF THE DESTINIES OF THE NORTH ATLANTIC NATIONS, BASED ON THEIR COMMON HERITAGE OF DEMOCRACY AND SOCIAL JUSTICE, AND THE CONTINUING INTERDEPENDENCE OF WESTERN EUROPE AND NORTH AMERICA IN THE PURSUIT OF SHARED GOALS;

(B) THE INDIVISIBILITY OF ALLIANCE SECURITY AND THE VALUE OF

A COLLECTIVE APPROACH TO SHARED SECURITY PROBLEMS;

(C) THE COMMITMENT OF ALLIANCE MEMBERS TO WORK TOWARDS A JUST AND STABLE PEACE IN EUROPE;

(D) THE IMPORTANCE OF THE POLICY OF DETERRENCE AND DETENTE, WHICH CONTEMPLATES AN ACTIVE SEARCH FOR SOLUTIONS TO EAST/WEST PROBLEMS PURSUED FROM A SECURE BASE;

(E) THE VALUE OF CLOSE AND CONTINUOUS CONSULTATIONS BETWEEN THE ATLANTIC NATIONS ACROSS THE BROAD SPECTRUM OF THEIR SHARED INTERESTS;

(F) THE CONTINUING RESPONSIBILITY OF THIS GROUP OF ADVANCED, INDUSTRIALIZED NATIONS TO MAKE A MAJOR CONTRIBUTION TO PEACE, JUSTICE AND ECONOMIC WELL BEING THROUGHOUT THE WORLD.

CHANGING ELEMENTS

4. IT WAS ALSO RECOGNIZED HOWEVER THAT IN THE DYNAMIC INTERNATIONAL SCENE THAT IS EVOLVING FROM THE POST-WAR PERIOD, A VARIETY OF IMPORTANT CHANGES HAVE OCCURRED WHICH REQUIRE CAREFUL EVALUATION. THESE INCLUDE:-

(A) EUROPE'S ECONOMIC RECOVERY AND THE PROGRESS OF THE EUROPEAN COMMUNITY IN THE CONSTRUCTION OF EUROPE AND THE AFFIRMATION OF AN EUROPEAN IDENTITY;

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(B) THE DEVELOPMENT OF NUCLEAR PARITY BETWEEN THE SOVIET UNION AND THE UNITED STATES WITH ITS IMPLICATIONS FOR THE MAINTENANCE OF WESTERN SECURITY.

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TO SECSTATE WASHDC IMMEDIATE 1623

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 04380

(C) A DIMINUTION OF PUBLIC PERCEPTION IN NORTH ATLANTIC COUNTRIES OF A SECURITY THREAT, WHICH HAS RESULTED FROM THE UNPARALLELLED PEACE AND SECURITY ENJOYED BY EUROPE SINCE THE INCEPTION OF THE ALLIANCE;

(D) THE STEEPLY RISING COST OF DEFENCE AND THE GROWING COMPETITION IN NATIONAL BUDGETS FOR AVAILABLE RESOURCES;

(E) THE INCREASE IN CONTACTS BETWEEN EAST AND WEST AND THE IMPROVED PROSPECTS FOR MOVING FROM CONFRONTATION TO DETENTE;

(F) THE GROWTH OF FACTORS IN THE INTERNATIONAL MONETARY, TRADE AND ECONOMIC SPHERES WHICH IF NOT DEALT WITH EFFECTIVELY WOULD CAUSE FRICTION AMONGST WESTERN COUNTRIES;

(G) THE ACCELERATING PACE OF TECHNOLOGICAL AND SOCIAL DEVELOPMENTS WHICH CREATES NEW PROBLEMS AND ALSO PROVIDES NEW OPPORTUNITIES FOR TRANSATLANTIC COOPERATION IN AREAS OF COMMON INTEREST SUCH AS SCIENCE, THE ENVIRONMENT AND ENERGY SUPPLY.

5. HAVING EXAMINED THE LIKELY INTERACTION OF THESE STABLE AND CONFIDENTIAL

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CHANGING ELEMENTS OF THE TRANSATLANTIC RELATIONSHIP, THE REPRESENTATIVES OF THE ALLIED COUNTRIES CONCLUDED IT WAS BOTH POSSIBLE AND HIGHLY DESIRABLE TO MAINTAIN AND TO STRENGTHEN THEIR UNIQUE PARTNERSHIP. BY SO DOING THEY CAN COLLECTIVELY ENSURE THEIR OWN PEACE, FREEDOM AND WELL-BEING AND CONTRIBUTE SIGNIFICANTLY TO THE ACHIEVEMENT OF THESE OBJECTIVES BY PEOPLES EVERYWHERE.

GUIDING PRINCIPLES

6. TO GUIDE THEIR TRANSATLANTIC PARTNERSHIP IN THE PERIOD AHEAD, THE REPRESENTATIVES OF THE FIFTEEN ALLIED COUNTRIES DECLARE THEIR ADHERENCE TO THE FOLLOWING PRINCIPLES:-

I. IN THEIR INDIVIDUAL AND COLLECTIVE APPROACH TO INTERNATIONAL AFFAIRS A MAJOR CONCERN OF ALLIED GOVERNMENTS WILL BE A SEARCH FOR WAYS OF MAINTAINING AND FURTHERING THEIR FREELY FORMED COMMUNITY OF WESTERN DEMOCRACIES, BASED ON THE IDEALS OF THE U.N. CHARTER AND OF THE NORTH ATLANTIC TREATY.

II. THEY REAFFIRM THE INDIVISIBILITY OF ALLIANCE SECURITY AND ACCEPT THE NEED TO MAINTAIN DEFENCE ARRANGEMENTS THAT EFFECTIVELY RESPOND TO THE CONTINUING THOUGH CHANGING THREAT.

III. THE ALLIED GOVERNMENTS RECOGNIZE THAT THE INDEPENDENCE OF WESTERN EUROPE IS VITAL TO THE SECURITY OF NORTH AMERICA, AS IS NORTH AMERICAN SUPPORT FOR THE DEFENCE OF WESTERN EUROPE. IN PARTICULAR THEY ACKNOWLEDGE THE UNIQUE DETERRENT ROLE PLAYED BY UNITED STATES CONVENTIONAL AND NUCLEAR FORCES IN THE DEFENCE OF EUROPE.

IV. THE GOVERNMENTS CONCERNED ACCEPT THAT THE RESPONSIBILITY OF COMMON DEFENCE AND THE BURDENS FLOWING THEREFROM MUST BE EQUITABLY SHARED AND THAT THERE MUST BE A MAJOR COLLECTIVE EFFORT TO MAXIMIZE THE RETURNS FROM DEFENCE SPENDING BY THE CLOSEST POSSIBLE COOPERATION.

V. THE ALLIED GOVERNMENTS UNDERTAKE TO PURSUE A VIGOROUS COLLECTIVE EFFORT DESIGNED TO REDUCE TEMXUBFSYYBD ACHIEVE DETENTE IN EUROPE, PARTICULARLY THROUGH VARIOUS MULTILATERAL NEGOTIATIONS SUCH AS THOSE NOW IN TRAIN.  
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VI. THEY WELCOME THE PROSPECT OF FURTHER PROGRESS TOWARD EUROPEAN UNITY WHICH IS IMPORTANT BOTH IN ITS OWN RIGHT AND AS AN ELEMENT IN THE EVOLUTION OF THE NORTH ATLANTIC COMMUNITY.

VII. THE ALLIED GOVERNMENTS ACCEPT THE NEED TO INTENSIFY COORDINATION IN APPROPRIATE FORA OF POLICIES AFFECTING THE BROAD RANGE OF THEIR SHARED INTERESTS, WITH A VIEW TO STRENGTHENING THEIR UNITY AND AVOIDING CONFLICTS OF INTEREST. IN PARTICULAR THEY RECOGNIZE THAT IN THE FORMULATION OF THEIR MONETARY, TRADE AND ECONOMIC POLICIES THEY HAVE A RESPONSIBILITY TO CONSIDER THE IMPLICATIONS OF SUCH POLICIES FOR THEIR PARTNERS AND TO SEEK WAYS OF PREVENTING HARMFUL EFFECTS.

VIII. THEY ACCEPT THEIR CONTINUING RESPONSIBILITY TO CONTRIBUTE IN EVERY POSSIBLE WAY TO THE PROMOTION OF PEACE, RESPECT FOR HUMAN RIGHTS AND ECONOMIC WELL-BEING THROUGHOUT THE WORLD.

END TEXT OF DRAFT DECLARATION.

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